AMERICAN ASSOCIATION OF MOTOR VEHICLE ADMINISTRATORS AND AFFILIATES

CONSOLIDATED FINANCIAL STATEMENTS, SUPPLEMENTARY INFORMATION, AND REPORTS REQUIRED IN ACCORDANCE WITH THE UNIFORM GUIDANCE

YEARS ENDED SEPTEMBER 30, 2021 AND 2020



WEALTH ADVISORY | OUTSOURCING AUDIT, TAX, AND CONSULTING

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INDEPENDENT AUDITORS' REPORT

Board of Directors American Association of Motor Vehicle Administrators and Affiliates Arlington, Virginia

Report on the Financial Statements

We have audited the accompanying consolidated financial statements of American Association of Motor Vehicle Administrators and Affiliates (collectively referred to as AAMVA), which comprise the consolidated statements of financial position as of September 30, 2021 and 2020, and the related consolidated statements of activities, functional expenses and cash flows for the years then ended, and the related notes to the consolidated financial statements.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on these consolidated financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the consolidated financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the consolidated financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the consolidated financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the consolidated financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the consolidated financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



Board of Directors

American Association of Motor Vehicle Administrators
and Affiliates

Opinion

In our opinion, the consolidated financial statements referred to above present fairly, in all material respects, the financial position of AAMVA as of September 30, 2021 and 2020, and the changes in their net assets and their cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

Change in Accounting Principle

As discussed in Note 1 to the consolidated financial statements, management has adopted Accounting Standards Update (ASU) No. 2014-09, *Revenue from Contracts and Customers*. Our opinion is not modified with respect to this matter.

Report on Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the consolidated financial statements as a whole. The consolidating statements of financial position and activities are presented for purposes of additional analysis and are not a required part of the consolidated financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the consolidated financial statements. The information has been subjected to the auditing procedures applied in the audit of the consolidated financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the consolidated financial statements or to the consolidated financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the consolidated financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 11, 2022, on our consideration of the AAMVA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the AAMVA's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering AAMVA's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Arlington, Virginia January 11, 2022

AMERICAN ASSOCIATION OF MOTOR VEHICLE ADMINISTRATORS AND AFFILIATES CONSOLIDATED STATEMENTS OF FINANCIAL POSITION SEPTEMBER 30, 2021 AND 2020

	;	2021	2020
ASSETS			
Cash and Cash Equivalents	\$	3,626,600	\$ 4,315,313
Investments		8,417,948	59,264,563
Accounts Receivable, Net		9,729,441	11,210,915
Prepaid Expenses		1,186,511	1,339,692
Investments Restricted by Funder	2	8,011,570	27,602,520
Property and Equipment, Net		5,136,278	8,512,535
Deposits		98,744	128,863
Total Assets	\$ 11	6,207,092	\$ 112,374,401
LIABILITIES AND NET ASSETS			
LIABILITIES			
Accounts Payable and Accrued Expenses	\$ 1	2,527,377	\$ 12,155,509
Deferred Revenue		1,342,455	1,494,859
Agency Funds Held		604,529	542,519
Deferred Leasehold Incentive		1,009,219	1,135,371
Deferred Rent		1,604,241	1,640,814
Total Liabilities	1	7,087,821	16,969,072
NET ASSETS			
Without Donor Restrictions:			
Board-Designated	4	2,047,801	42,280,078
Undesignated	2	9,059,900	 25,522,731
Total Without Donor Restrictions	7	1,107,701	 67,802,809
With Donor Restrictions:			
Purpose Restrictions	2	8,011,570	 27,602,520
Total With Donor Restrictions	2	8,011,570	27,602,520
Total Net Assets	9	9,119,271	95,405,329
Total Liabilities and Net Assets	<u>\$ 11</u>	6,207,092	\$ 112,374,401

AMERICAN ASSOCIATION OF MOTOR VEHICLE ADMINISTRATORS AND AFFILIATES CONSOLIDATED STATEMENTS OF ACTIVITIES YEARS ENDED SEPTEMBER 30, 2021 AND 2020

	2021	2020
NET ASSETS WITHOUT DONOR RESTRICTIONS		
Operating Revenue and Support:		
Dues, Services, and Fees	\$ 25,905,924	\$ 27,612,877
Less: Discounts	(1,691,698)	(1,932,066)
Government Grants and Contracts	8,639,557	4,854,498
Conferences and Workshops	108,550	276,566
Publications and Products	218,388	234,863
Other Income	2,773	1,401
Net Assets Released from Restrictions	10,391,798	11,616,330
Total Operating Revenue and Support	43,575,292	42,664,469
Expenses:		
Program Services:		
Information Technology	32,264,572	31,359,718
Member Services and Public Affairs	6,344,624	7,061,772
Commercial Services and Business Solutions	1,064,149	1,609,251
Total Program Services	39,673,345	40,030,741
Supporting Services:		
General and Administrative	7,840,219	7,416,236
Total Expenses	47,513,564	47,446,977
CHANGE IN NET ASSETS FROM OPERATIONS	(3,938,272)	(4,782,508)
Investment Income, Net	7,243,164	4,006,926
NET CHANGE IN NET ASSETS WITHOUT DONOR RESTRICTIONS	3,304,892	(775,582)
NET ASSETS WITH DONOR RESTRICTIONS		
Dues, Services, and Fees	10,919,221	9,823,958
Investment Income, Net	(118,373)	677,831
Net Assets Released from Restriction	(10,391,798)	(11,616,330)
NET CHANGE IN NET ASSETS WITH DONOR RESTRICTIONS	409,050	(1,114,541)
CHANGE IN NET ASSETS	3,713,942	(1,890,123)
Net Assets - Beginning of Year	95,405,329	97,295,452
NET ASSETS - END OF YEAR	\$ 99,119,271	\$ 95,405,329

AMERICAN ASSOCIATION OF MOTOR VEHICLE ADMINISTRATORS AND AFFILIATES CONSOLIDATED STATEMENTS OF FUNCTIONAL EXPENSES YEARS ENDED SEPTEMBER 30, 2021 AND 2020

					20	2021			
			Prograr	Program Services	ses		Supporting Services		
	Information	ion	Member Services and	Ser B	Commercial Services and Business	Total Program	General and		
		- -	Fublic Alialis	ן ן	olutions	Selvices	Administrative	lotal	ı
Communication and Promotion	\$	71,269	\$ 263,664	\$	4,157	\$ 339,090	\$ 16,582	\$ 355,672	
Contractual Services	7,398	7,398,425	792,269		29,177	8,219,871	478,198	8,698,069	_
Depreciation and Amortization	3,663	3,663,992	73,920		11,996	3,749,908	58,932	3,808,840	_
Labor and Benefits	19,134,034	1,034	4,244,969		937,706	24,316,709	5,643,205	29,959,914	
Occupancy and Office Expenses	1,148	1,149,942	295,003		48,755	1,493,700	372,763	1,866,463	
Office Automation	727	724,739	227,786		21,132	973,657	509,078	1,482,735	
Other Expenses	4	44,542	8,604		163	53,309	368,906	422,215	
Services and Fees	99	66,442	17,526		10,806	94,774	380,219	474,993	
Travel and Meetings	`	11,187	420,883		257	432,327	12,336	444,663	
Total Expenses	\$ 32,264,	572	\$ 6,344,624	မ	1,064,149	\$ 39,673,345	\$ 7,840,219	\$ 47,513,564	ı . ı
									I
					20	2020			I
							Supporting		
			Prograr	Program Services	ses		Services		
				රි	Commercial				
			Member	Ser	Services and				
	Information	ion	Services and	ш	Business	Total Program	General and		
	Technology	ogy	Public Affairs	<u>တ</u>	Solutions	Services	Administrative	Total	I
Communication and Promotion	\$9	68,468	\$ 262,638	\$	7,116	\$ 338,222	\$ 16,878	\$ 355,100	_
Contractual Services	6,73(),249	750,069		28,448	7,508,766	657,528	8,166,294	
Depreciation and Amortization	3,822	2,570	95,307		15,059	3,932,936	72,946	4,005,882	
Labor and Benefits	18,153	3,009	4,641,629		941,512	23,736,150	5,196,550	28,932,700	_
Occupancy and Office Expenses	1,079	3,865	321,094		53,750	1,454,709	465,737	1,920,446	
Office Automation	542,485	2,485	202,952		17,863	763,300	462,100	1,225,400	_
Other Expenses	728	728,584	44,478		344,820	1,117,882	16,409	1,134,291	
Services and Fees	7.	72,093	20,559		10,503	103,155	346,297	449,452	
Travel and Meetings	162	162,395	723,046		190,180	1,075,621	181,791		ا. ـ
Total Expenses	\$ 31,359,718	<u>3.718 </u>	\$ 7,061,772	မ	1,609,251	\$ 40,030,741	\$ 7,416,236	\$ 47,446,977	. 1

AMERICAN ASSOCIATION OF MOTOR VEHICLE ADMINISTRATORS AND AFFILIATES CONSOLIDATED STATEMENTS OF CASH FLOWS YEARS ENDED SEPTEMBER 30, 2021 AND 2020

	2021	2020
CASH FLOWS FROM OPERATING ACTIVITIES		
Change in Net Assets	\$ 3,713,942	\$ (1,890,123)
Adjustments to Reconcile Change in Net Assets to Net Cash		
Provided (Used) by Operating Activities:		
Provision for Doubtful Accounts	146	767,113
Depreciation and Amortization	3,808,840	4,005,882
Amortization of Deferred Leasehold Incentive	(126,152)	(126,153)
Net Realized and Unrealized Gains on Investments	(5,292,923)	(2,826,421)
(Increase) Decrease in Assets:	•	•
Accounts Receivable	1,481,328	(933,877)
Prepaid Expenses	153,181	(274,654)
Deposits	30,119	6,881
Increase (Decrease) in Liabilities:		
Accounts Payable and Accrued Expenses	371,868	734,972
Deferred Revenue	(152,404)	(183,508)
Agency Funds Held	62,010	63,651
Deferred Rent	(36,573)	(3,057)
Net Cash Provided (Used) by Operating Activities	4,013,382	(659,294)
CASH FLOWS FROM INVESTING ACTIVITIES		
Proceeds from Sales and Maturities of Investments	51,440,373	40,869,337
Purchases of Investments	(55,709,885)	(39,201,350)
Purchases of Property and Equipment	(432,583)	(320,729)
Net Cash Provided (Used) by Investing Activities	(4,702,095)	1,347,258
CHANGE IN CASH AND CASH EQUIVALENTS	(688,713)	687,964
Cash and Cash Equivalents - Beginning of Year	4,315,313	 3,627,349
CASH AND CASH EQUIVALENTS - END OF YEAR	\$ 3,626,600	 4,315,313

NOTE 1 ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Nature of Operations

American Association of Motor Vehicle Administrators (the Association) is an international nonprofit organization established for the purpose of encouraging uniformity and reciprocity among states and developing educational and training programs related to motor vehicle laws and regulations. The Federal Highway Administration has recognized and designated the Association as the operator of the Commercial Driver's License Information System (CDLIS), an information system mandated by the Commercial Motor Vehicle Safety Act of 1986.

The organization is comprised of five nonprofit organizations: a national parent organization and four regional subsidiary organizations. The parent organization is the controlling entity, requiring the oversight and consolidation of all financial activities of itself and the four regional organizations. The Regions (which are composed of four distinct geographical areas so designated by the Association) are incorporated as Virginia not-for-profit organizations. The Regions were organized to support and carry out the educational purposes of the Association within their respective regions (specifically in the form of annual conferences). The Regions qualify as "supporting organizations" as described in Section 509(a)(3) of the Internal Revenue Code (the IRC).

Principles of Consolidation

The consolidated financial statements include the accounts of the parent organization and the Regions (hereafter collectively referred to as AAMVA). These entities have been consolidated due to the presence of common control and economic interest. All significant intercompany balances and transactions have been eliminated in consolidation.

Cash and Cash Equivalents

Cash and cash equivalents consist of demand deposit accounts, money market accounts and all highly liquid investments with initial maturities of three months or less held at a designated financial institution.

Investments

Investments are comprised of mutual funds and cash and cash equivalents. These investments are recorded in the accompanying consolidated financial statements at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability through an orderly transaction between market participants at the measurement date.

Unrealized gains or losses on investments are determined by the change in fair value at the beginning and end of the reporting period. Purchases and sales of securities are recorded on a trade-date basis. Interest income is recorded on the accrual basis. Dividends are recorded on the ex-dividend date.

NOTE 1 ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Receivables

Receivables consist principally of amounts due to AAMVA for dues, network services, user fees, work performed on grants and contracts, and participation in conferences and workshops. AAMVA uses the allowance method to record potentially uncollectible receivables. Management determines the allowance for doubtful accounts based on management's evaluation of the collectability of receivables.

Restricted Investments

Restricted funds are comprised primarily of money market accounts and certificates of deposit that are restricted for specific purposes and subject to federal oversight. These funds are excluded from general business use.

Fair Value Measurement

AAMVA follows Financial Accounting Standards Board (FASB) Accounting Standards Codification (ASC) Topic 820, Fair Value Measurement, for financial assets (and liabilities) measured at fair value on a recurring basis. The FASB ASC topic defines fair value, establishes a framework for measuring fair value in accordance with generally accepted accounting principles (GAAP) and expands disclosures about fair value measurements. The standard emphasizes that fair value is a market-based measurement, not an entity-specific measurement, and therefore a fair value measurement should be determined based on the assumptions that market participants would use in pricing the asset or liability. As a basis for considering market participant assumptions in fair value measurements, the standard established a fair value hierarchy based upon the transparency of the inputs to the valuation of an asset or liability. These inputs may be observable, whereby the market participant assumptions are developed based on market data obtained from independent sources, and unobservable, whereby assumptions about market participant assumptions are developed by the reporting entity based on the best information available in the circumstances. The three levels of the fair value hierarchy under the standard are described as follows:

Level 1 – Inputs based on quoted prices (unadjusted) in active markets for identical assets or liabilities accessible at the measurement date.

Level 2 – Inputs other than quoted prices included in Level 1 that are observable for the asset or liability, either directly or indirectly, such as quoted prices for similar assets or liabilities in active markets.

Level 3 – Unobservable inputs for the asset or liability, including the reporting entity's own assumptions in determining the fair value measurement.

AAMVA's investments, restricted investments and the deferred compensation investments and related liability are measured at fair value on a recurring basis, as disclosed in Note 6.

NOTE 1 ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Property and Equipment and Related Depreciation and Amortization

Property and equipment are recorded at cost. All expenditures for property and equipment of \$2,500 or more and an economic life greater than one year are capitalized. Depreciation and amortization on furniture, equipment, and software are provided on a straight-line basis over the estimated useful lives of the assets, which range from three to seven years. Leasehold improvements are recorded at cost and amortized over the shorter of the remaining lease term or the estimated useful life. Cost related to developing internal-use software are capitalized in accordance with FASB ASC 350-40: Intangibles-Goodwill and Other—Internal-Use Software, External-use software development costs are capitalized in accordance with ASC 985-20: Costs of Software to be Sold, Leased, or Marketed. Software development costs incurred during the preliminary and post-implementation operation stages are expensed. The capitalization threshold for software development expenditures is \$50,000 and assets have a useful life greater than one year. Expenditures for major repairs and improvements are capitalized; expenditures for minor repairs and maintenance costs are expensed when incurred. Upon retirement or disposal of assets, the cost and accumulated depreciation or amortization are eliminated from the respective accounts and the resulting gain or loss, if any, is included in revenue and support or expenses in the accompanying consolidated statement of activities.

Property and equipment are reviewed for impairment if the use of the asset significantly changes or another indicator of possible impairment is noted. If the carrying amount for the asset is not recoverable, the value is written down to the asset's fair value. There was no impairment loss recognized during the years ended September 30, 2021 and 2020.

Agency Funds Held

AAMVA serves as secretariate for the Non-Resident Violators Compact (NRVC) and the Driver License Compact (DLC). Funds collected and disbursed on their behalf are not revenue and expenses of AAMVA. The balance of funds collected and not disbursed as of September 30, 2021 and 2020, is reflected as agency funds held in the accompanying consolidated statement of financial position.

Revenue Recognition

AAMVA has cost-reimbursable and cost-sharing grants and contracts with U.S. government agencies. Revenue from these grants and contracts is recognized as costs are incurred based on direct costs plus allowable indirect expenses. Direct and indirect expenses incurred, but not yet reimbursed, under these grants are reported as receivables in the accompanying consolidated statement of financial position. Payments received, but not yet expended, for these grants and contracts are reflected as deferred revenue in the accompanying consolidated statements of financial position. AAMVA also has fixed-price contracts with U.S. government agencies. Revenue from these contracts is recognized using several different methods depending on the nature of the contract. Revenue recognition can be based on percentage-of-completion, number of transactions, deliverable based or a straight-line method over the life of the contract.

NOTE 1 ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Revenue Recognition (Continued)

Payments received, but not yet earned, for these contracts are reflected as deferred revenue in the accompanying consolidated statements of financial position.

AAMVA has cooperative agreements with federal agencies that allow AAMVA to earn program income from services and fees related to the federally funded activity. In accordance with these agreements, any program revenue earned in excess of program expenses is to be retained by AAMVA as a contribution and used to fund future program expenses, primarily information technology system maintenance and upgrades. All programmatic revenue earned in excess of expenses has been reported as with donor restrictions in accordance with the terms of the agreement until the associated purpose restriction has been satisfied. Contract revenue included in government grants and contracts revenue in the consolidated statements of activities for the years ended September 30, 2021 and 2020 was \$3,575,508 and \$1,956,187, respectively.

Revenue from services and fees is recognized as the services are performed. Revenues billed and collected for which the service or function has not been fulfilled are reflected as deferred revenue in the accompanying consolidated statements of financial position.

Membership dues are recognized as revenue on a pro rata basis over the membership period to which the dues relate. Accordingly, dues paid by members in advance of the membership period are reported as deferred revenue in the accompanying consolidated statements of financial position.

Timing of revenue recognition for dues, services and fees consisted of the following as of September 30:

		2021	
	Point in Time	Over Time	Total
Services and Fees	\$ 35,392,252	\$ -	\$ 35,392,252
Jurisdiction Dues	=	1,053,101	1,053,101
Associate Dues	=	379,792	379,792
Total Dues, Services and Fees	\$ 35,392,252	\$ 1,432,893	\$ 36,825,145
Less Services and Fees Reclassified			
as Contribution Revenue	(10,919,221)	<u> </u>	(10,919,221)
Total Dues, Services and Fees after			
Reclassified as Contribution			
Revenue	\$ 24,473,031	\$ 1,432,893	\$ 25,905,924

NOTE 1 ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Revenue Recognition (Continued)

		2020			
	Point in Time	Over Time	Total		
Services and Fees	\$ 36,000,948	\$ -	\$ 36,000,948		
Jurisdiction Dues	=	1,048,612	1,048,612		
Associate Dues		387,275	387,275		
Total Dues, Services and Fees	\$ 36,000,948	\$ 1,435,887	\$ 37,436,835		
Less Services and Fees Reclassified					
as Contribution Revenue	(9,823,958)	-	(9,823,958)		
Total Dues, Services and Fees after					
Reclassified as Contribution					
Revenue	\$ 26,176,990	\$ 1,435,887	\$ 27,612,877		

Revenue and the related costs associated with conferences and workshops are recognized in the period in which the conference or workshop is held. Accordingly, registration and exhibit fees received in advance of the conference or workshop are recorded as deferred revenue, and expenses paid in advance of the conference or workshop are recorded as prepaid expenses in the accompanying consolidated statements of financial position.

Contributions and Grants

Contributions and grants are recognized as revenue and support without donor restrictions or with donor restrictions depending on the existence and/or nature of donor restrictions and recorded when there is sufficient evidence in the form of verifiable documentation that an unconditional promise to give was received. AAMVA reports contributions and grants restricted by donors, that were initially conditional, as increases in net assets without donor restrictions if the restrictions expire (that is, when a stipulated time restriction ends or purpose restriction is accomplished) simultaneous to conditions being met. All other donor-restricted contributions and grants are reported as increases in net assets with donor restrictions. When a restriction expires, net assets with donor restrictions are reclassified to net assets without donor restrictions and reported in the consolidated statements of activities as net assets released from restriction. Contribution revenue included in government grants and contracts revenue in the consolidated statements of activities for the years ended September 30, 2021 and 2020 was \$5,064,049 and \$2,898,311, respectively.

AAMVA had active grants with award values totaling \$26,678,309 of which \$10,394,200 had not been recognized as of September 30, 2021 because qualifying expenditures have not yet been incurred. No advance payments were received as of September 30, 2021.

Classification of Net Assets

The net assets of AAMVA are reported as follows:

Net Assets Without Donor Restrictions - represent the portion of expendable funds that are available for support of AAMVA's operations. A portion of the net assets without restrictions has been designated by the Board of Directors for specific projects or purposes, as further described in Note 8.

NOTE 1 ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Classification of Net Assets (Continued)

Net Assets With Donor Restrictions - represents amounts that are specifically restricted by donors or grantors for various purposes or time periods and described in Note 9.

Functional Allocation of Expenses

The Association's expenses have been summarized on a functional basis in the accompanying consolidated statements of activities and reported by nature and function on the consolidated statement of functional expenses. The consolidated financial statements reflect groups of expenses that are attributed to more than one activity and require allocation. Those expenses include fringe benefits and facility costs, which are allocated based on staff salaries and wages. IT service center and IT cost center expenses incurred to support various systems are allocated based on Network Control System (NCS) usage and direct labor dollars of IT programs, respectively. All operations and maintenance costs for the State Pointer Exchange Services (SPEXS) platform are apportioned among various IT programs that operate on that platform. The distribution is a tiered method where costs are first allocated to programs based on percent of total messages then by percent of total drivers.

Use of Estimates

The preparation of consolidated financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the consolidated financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Measure of Operations

In its consolidated statements of activities, AAMVA includes in its definition of operations all revenues that are an integral part of its programs and supporting activities. Investment income is recognized as a nonoperating activity.

Adoption of New Accounting Standards

In May 2014, the Financial Accounting Standards Board (FASB) issued Accounting Standards Update (ASU) 2014-09, Revenue from Contracts with Customers (ASC 606). Subsequently, the FASB issued six amendments to the ASU to clarify certain matters related to ASC 606. The standard establishes a framework for recognizing revenue from contracts with customers and requires that revenue is recognized when promised goods or services are transferred to customers in an amount that reflects the consideration to which an entity expects to be entitled in exchange for those goods or services.

AAMVA adopted requirements of the new guidance as of October 1, 2020. Management evaluated the effect of the amended revenue recognition guidance and concluded no cumulative-effect adjustment in net assets was required because the adoption of ASU 2014-09 did not materially impact historical revenue. See Note 1 - Revenue Recognition for details of treatment by revenue source.

NOTE 1 ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Upcoming Accounting Standards Update

Leases - In 2016, the FASB issued ASU 2016-02, Leases (Topic 842). The ASU changes the accounting treatment for operating leases by recognizing a lease asset and lease liability at the present value of the lease payments in the statement of financial position and disclosing key information about leasing arrangements. The ASU is effective for private entities for years beginning after December 15, 2021. Early adoption is permitted. The ASU should be applied at the beginning of the earliest period presented using a modified retrospective approach. AAMVA plans to adopt the new ASU at the respective required implementation date.

Subsequent Events

Subsequent events have been evaluated through January 11, 2022, which is the date the consolidated financial statements were available to be issued.

NOTE 2 LIQUIDITY AND AVAILABILITY

As of September 30, 2021 and 2020, AAMVA has \$30,633,782 and \$22,453,544, respectively, of consolidated assets available within one year of the statement of financial position date to meet cash needs for general expenditures that consists of the following:

AAMVA manages and maintains a reasonable operating reserve that is set by the Board of Directors to provide an internal source of funds for extraordinary situations. The Finance, Investment & Audit Committee reviews and recommends any balance changes to the full board. The operating reserve had a balance of \$8,000,000 at September 30, 2021 and 2020. The operating reserve target is based on six months of applicable operating expenses and is a component of the long-term investment portfolio.

	2021	2020
Cash and Cash Equivalents	\$ 3,626,600	\$ 4,315,313
Accounts Receivable	7,075,001	7,443,318
Unrestricted Investments	68,417,948	59,264,563
Less: Jurisdiction Credits	(5,833,437)	(5,747,053)
Less: Agency Funds Held	(604,529)	(542,519)
Less: Board Designated Net Assets:		
State-to-State Reserve	(13,436,618)	(10,823,381)
IT Systems Modernization	(12,409,271)	(13,733,125)
NMVTIS Modernization	(8,201,912)	(9,723,572)
Operating Reserve	(8,000,000)	(8,000,000)
Total	\$ 30,633,782	\$ 22,453,544

NOTE 3 INVESTMENTS

Investments, at fair value, consisted of the following as of September 30:

	2021	2020
Investments:		
Mutual Funds:		
Equity	\$ 32,764,840	\$ 23,300,618
Fixed Income	24,517,882	22,352,500
Alternative Strategies	9,877,260	10,072,654
Cash and Cash Equivalents	1,257,966	3,538,791
Total Investments	68,417,948	59,264,563
Investments Restricted by Funder:		
Certificates of Deposit	26,134,662	25,589,881
Cash and Cash Equivalents	1,876,908	2,012,639
Total Investments Restricted by Funder	28,011,570	27,602,520
Total	\$ 96,429,518	\$ 86,867,083

Net investment income from investments and restricted funds is summarized as follows for the years ended September 30:

	 2021	 2020
Interest and Dividends	\$ 1,922,653	\$ 1,950,854
Realized Gain, net	3,106,944	725,479
Unrealized Gain, net	2,185,979	2,100,942
Investment Fees	(90,785)	(92,518)
Net Investment Income	\$ 7,124,791	\$ 4,684,757

NOTE 4 RECEIVABLES

Receivables as of September 30, 2021 and 2020, were composed of the following:

	2021	2020
Dues, Services, and Fees	\$ 5,767,128	\$ 5,238,126
Government Grants and Contracts	4,683,348	7,065,757
Conferences and Workshops	=	8,500
Other	50,453	220,170
Total Receivables	10,500,929	12,532,553
Less: Allowance for Doubtful Accounts	(771,488)	(1,321,638)
Receivables, Net	\$ 9,729,441	\$ 11,210,915

All receivables were due within one year. Unbilled receivables included above from government grants and contracts totaled \$3,956,502 and \$5,534,406 as of September 30, 2021 and 2020, respectively. These amounts include unbilled indirect costs based upon the AAMVA's NICRA dated November 7, 2014 totaling \$3,216,725 and \$5,051,086, respectively.

NOTE 5 INVESTMENTS RESTRICTED BY FUNDERS

Investments restricted by funders as of September 30, 2021 and 2020, were for the following programs. The related net assets with donor restrictions are described in Note 9.

	 2021	 2020
Commercial Driver's License Information	 	
System (CDLIS)	\$ 26,872,890	\$ 26,754,996
National Motor Vehicle Title Information		
System (NMVTIS)	 1,138,680	 847,524
Net Restricted Investments	\$ 28,011,570	\$ 27,602,520

NOTE 6 FAIR VALUE MEASUREMENT

The following tables summarize AAMVA's assets and liabilities measured at fair value on a recurring basis as of September 30, 2021 and 2020, aggregated by the fair value hierarchy level with which those measurements were made:

				2021					
		Fair Value		Level 1		Level 2	Level 3		
<u>September 30, 2021</u>							,		
Investments:									
Mutual Funds - Equity	\$	32,764,840	\$	32,764,840	\$	-	\$ -		
Mutual Funds - Fixed Income		24,517,882		24,517,882		-	-		
Mutual Funds - Alternative Strategies		9,877,260		9,877,260		-	-		
Cash and Cash Equivalents		1,257,966		-		-	-		
Total Investments		68,417,948		67,159,982		-	-		
Investments Restricted by Funder:									
Certificates of Deposit		26,134,662		-		26,134,662	-		
Cash and Cash Equivalents		1,876,908		-		-	-		
Total Restricted Investments		28,011,570		-		26,134,662	-		
Total Assets		96,429,518	\$	67,159,982	\$	26,134,662	\$ -		
	2020								
		Fair Value		Level 1		Level 2	Level 3		
<u>September 30, 2020</u>									
Investments:									
Mutual Funds - Equity	\$	23,300,618	\$	23,300,618	\$	-	\$ -		
Mutual Funds - Fixed Income		22,352,500		22,352,500		-	-		
Mutual Funds - Alternative Strategies		10,072,654		10,072,654		-	-		
Cash and Cash Equivalents		3,538,791		-		-	-		
Total Investments		59,264,563		55,725,772		-	-		
Investments Restricted by Funder:									
Certificates of Deposit		25,589,881		-		25,589,981	-		
Cash and Cash Equivalents		2,012,639		-		-	-		
Total Restricted Investments		27,602,520		-		25,589,981	-		
Total Assets	\$	86,867,083	\$	55,725,772	\$	25,589,981	_\$ -		

NOTE 6 FAIR VALUE MEASUREMENT (CONTINUED)

AAMVA used the following methods and significant assumptions to estimate fair value for assets and liability recorded at fair value:

Mutual Funds – Valued at the quoted market price of the fund which represents the net asset value of the shares held by the fund at year-end.

Certificates of deposit - Valued at cost plus accrued interest which approximates fair value.

Corporate Bonds – Valued at fair value by discounting the related cash flows based on current yields of similar instruments with comparable characteristics, as provided by third party using a computerized valuation formula

NOTE 7 PROPERTY AND EQUIPMENT

Property and equipment as of September 30, 2021 and 2020, consisted of the following:

	2021	2020
Software	\$ 24,674,636	\$ 24,674,636
Equipment	3,034,241	2,855,026
Leasehold Improvements	1,750,214	1,750,214
Furniture	531,719	531,719
Work in Process	333,709	80,469
Total Property and Equipment	30,324,519	29,892,064
Less: Accumulated Depreciation and Amortization	(25,188,241)	(21,379,529)
Property and Equipment, Net	\$ 5,136,278	\$ 8,512,535

Depreciation and amortization expense for the years ended September 30, 2021 and 2020, was \$3,808,840 and \$4,005,882, respectively.

NOTE 8 BOARD-DESIGNATED NET ASSETS

The Board of Directors has designated unrestricted net assets as follows:

	 2021		2020
State-to-State Reserve	\$ 13,436,618	-	\$ 10,823,381
IT Systems Modernization	12,409,271		13,733,125
NMVTIS Modernization	8,201,912		9,723,572
Operating Reserve	 8,000,000		8,000,000
Total Board-Designated Net Assets	\$ 42,047,801		\$ 42,280,078

Funds included in Board designated net assets are accessed and withdrawn from long-term investments after approval from the Board of Directors is obtained.

NOTE 8 BOARD-DESIGNATED NET ASSETS (CONTINUED)

State-to-State Reserve

The Board of Directors designates the State-to-State (S2S) program's annual net surplus to support future program activities at the recommendation of the S2S Governance Committee. Program activities include but are not limited to: state on-boarding support, system enhancements, and system re-engineering. As of September 30, 2021, the balance of the S2S reserve was \$13,436,618.

IT Systems Modernization

The Board of Directors established this reserve during the year ended September 30, 2018 to sustain and secure IT systems for AAMVA's members on an ongoing basis. The balance as of September 30, 2021, was \$12,409,271.

National Motor Vehicle Title Information System (NMVTIS) Modernization

During the year ended September 30, 2014, the Board of Directors designated \$10,000,000 for the NMVTIS modernization work, which began in fiscal year 2019. Implementation will occur in phases over the next several years. The balance as of September 30, 2021, was \$8,201,912.

Operating Reserve

The Board of Directors established an operating reserve which is based on six months of budgeted operating reserve expenses. As of September 30, 2021 the balance of the operating reserve was \$8,000,000.

NOTE 9 NET ASSETS WITH DONOR RESTRICTIONS

Net assets with donor restrictions are restricted for the following purposes as of September 30.

	 2021		2020
Subject to Expenditure for Specified Purpose:	 		
CDLIS Program	\$ 26,872,890	9	26,754,996
NMVTIS Program	 1,138,680		847,524
Total	\$ 28,011,570	3	5 27,602,520

Net assets were released from donor restrictions by incurring expenses satisfying the restricted purpose or by occurrence of the passage of time or other events specified by the donors as follows for the years ended September 30:

	 2021	 2020
Satisfaction of Purpose Restrictions:	 _	 _
CDLIS Program	\$ 5,104,742	\$ 6,146,060
NMVTIS Program	 5,287,056	 5,470,270
Total	\$ 10,391,798	\$ 11,616,330

NOTE 9 NET ASSETS WITH DONOR RESTRICTIONS (CONTINUED)

CDLIS Program

Included in software in Note 7 are costs incurred by AAMVA as part of a federally funded program to build the CDLIS software. AAMVA charges user fees for the use of the software. As of September 30, 2021 and 2020, AAMVA had cumulative unspent program income of \$26,872,890 and \$26,754,996, respectively, that was restricted to be used to operate and maintain CDLIS, fund future modernization efforts for CDLIS, and fund other activities related to CDLIS and other federal transportation program objectives jointly approved by AAMVA and the Federal Motor Carrier Safety Administration (FMCSA) in accordance with the Cooperative Agreement with the U.S. Department of Transportation. This amount includes allocated investment loss totaling \$119,549 and income of \$977,831 for the years ended September 30, 2021 and 2020, respectively.

NMVTIS Program

Also included in software in Note 7 are costs incurred by AAMVA as part of a federally funded program to build the NMVTIS software. AAMVA charges user fees for the use of the software. As of September 30, 2021 and 2020, AAMVA had cumulative unspent program reserves of \$1,138,680 and \$847,524, respectively, that was restricted to be used exclusively to fund NMVTIS expenses in accordance with the Cooperative Agreement with the U.S. Department of Justice.

NOTE 10 DEFERRED REVENUE

Deferred revenue as of September 30, 2021 and 2020, was composed of the following:

	2021	2020
Deferred Revenue		
Dues, Services and Fees	\$ 1,277,847	\$ 1,477,884
Conferences and Workshops	51,483	-
Other Income	13,125_	16,975
Total Deferred Revenue	\$ 1,342,455	\$ 1,494,859

NOTE 11 COMMITMENTS, RISKS, AND CONTINGENCIES

Operating Lease

AAMVA leases office space under a noncancelable operating lease that expires on September 30, 2029. Monthly base rent begins at \$98,744, plus a prorated share of basic property operating costs. The lease also contains a fixed escalation clause for increases in the annual minimum rent at a rate of 2.5% per year. Under GAAP, all rental payments, including rent increases, are recognized on a straight-line basis over the term of the lease. The difference between the GAAP rent expense and the required lease payments is reflected as deferred rent in the accompanying consolidated statements of financial position. The terms of the lease include a tenant allowance of \$2,361,040, which AAMVA used to build out and furnish the office space. The tenant allowance is reflected as deferred leasehold incentive in the accompanying consolidated statements of financial position and is being amortized ratably over the term of the lease.

The following is a schedule of future minimum lease payments as of September 30, 2021:

Year Ending September 30,	Amount
2022	\$ 1,408,510
2023	1,443,723
2024	1,479,816
2025	1,516,811
2026	1,554,732
Thereafter	4,901,315
Total	\$ 12,304,907

Rent expense totaled \$1,206,558 and \$1,214,995 for the years ended September 30, 2021 and 2020, respectively.

Employment Contracts

AAMVA entered into an employment agreement with an employee that provides for compensation and benefits through August 31, 2023. The employee may terminate the agreement with 30 days' notice. AAMVA may terminate the agreement with cause at any time with no obligation for compensation and benefits beyond the effective date of termination. The agreement allows AAMVA to terminate without cause. In the event of termination without cause, AAMVA is obligated to provide severance equal to the equivalent of continued full compensation and benefits for 12 months following the effective date of the termination of the employee's employment.

Concentration of Credit Risk

AAMVA maintains its cash and cash equivalents with certain commercial financial institutions, which aggregate balance, at times, may exceed the Federal Deposit Insurance Corporation (FDIC) insured limit of \$250,000 per depositor per institution. The uninsured portion of these accounts is backed solely by the assets of the underlying institution. Therefore, the failure of an underlying institution could result in financial loss to AAMVA.

NOTE 11 COMMITMENTS, RISKS, AND CONTINGENCIES (CONTINUED)

Financial Risk

AAMVA invests in a professionally managed portfolio that contains mutual funds, certificates of deposit, and corporate bonds. Such investments are exposed to various risks such as market and credit. Due to the level of risk associated with such investments, it is at least reasonably possible that changes in risks in the near term could materially affect investment balances and the amounts reported in the consolidated financial statements.

Compliance Audit

AAMVA has received federal grants that are subject to review, audit, and adjustment by various federal agencies for qualified expenses charged to the grants. Such audits could lead to requests for reimbursement to the federal agencies for any expenditures or claims disallowed under the terms of the agreements. The amount of expenditures which may be disallowed by the federal agencies cannot be determined at this time although AAMVA expects such amounts, if any, to be insignificant.

Provisional Indirect Cost Rates

Billings under cost-reimbursable government agreements are calculated using approved provisional rates that permit the recovery of indirect costs. These rates are subject to an annual review by AAMVA's cognizant agency. This review results in the negotiation and determination of the final indirect cost rates, which may create a liability for indirect cost recovery billed in excess of the actual rates or may allow for additional billings for unbilled indirect costs.

FMCSA reviews costs related to AAMVA's U.S. Federal Government funds, in accordance with the Uniform Guidance. In March 2018, the recovery of indirect costs was suspended by FMCSA until a final negotiated indirect cost rate agreement (NICRA) was issued to AAMVA. AAMVA received and accepted NICRAs through fiscal year ended September 30, 2017. During fiscal year 2021, AAMVA received approved provisional indirect cost rates for fiscal years ended September 30, 2020 and 2021. Management determined it was necessary to retain a bad debt allowance for unbilled indirect costs for fiscal years 2018 and 2019 because the fiscal year 2016 and 2017 NICRAs included rates that were materially different from the 2013 provisional rates used to calculate unbilled indirect costs. The bad debt allowance estimated value for unbilled indirect costs is \$748,988 and \$1,276,638 for the year ended September 30, 2021 and 2020, respectively. The indirect cost rate proposals for years ended September 30, 2018 through 2020 are currently under review by FMCSA.

Corona Virus

During March 2020, the World Health Organization declared the spread of coronavirus disease (COVID-19) a worldwide pandemic. The COVID-19 pandemic is having significant effects on global markets, supply chains, businesses, and communities. Future events and revenues and expenses of AAMVA contain uncertainty due to the potential impact on travel. This could also impact transactions relating to customers and vendors. As of January 11, 2022, the amount and likelihood of loss relating to these events is not determined.

NOTE 12 RETIREMENT PLANS

AAMVA has a defined contribution §401(k) plan which provides retirement benefits to its employees. AAMVA matches up to 4% of each participant's annual salary based on the participant's contribution. In accordance with the §401(k) plan, AAMVA may also provide an additional discretionary contribution to plan participants. For the years ended September 30, 2021 and 2020, the discretionary contribution was 3% of each participant's annual salary. During the years ended September 30, 2021 and 2020, AAMVA contributed \$876,494 and \$849,127, respectively, in matching contributions and made a discretionary contribution of \$727,443 and \$696,707, respectively, to the plan.

NOTE 13 INCOME TAXES

The Association and the Regions are exempt from the payment of taxes on income other than net unrelated business income under Section 501(c)(3) of the IRC. For the years ended September 30, 2021 and 2020, no provision for income taxes was made, as AAMVA had no net material unrelated business income.

AMERICAN ASSOCIATION OF MOTOR VEHICLE ADMINISTRATORS AND AFFILIATES CONSOLIDATING STATEMENT OF FINANCIAL POSITION SEPTEMBER 30, 2021 (SEE INDEPENDENT AUDITORS' REPORT)

ASSETS		AAMVA		Region I		Region II	٣	Region III	Ř	Region IV		Subtotal	温	Elimination		Total
Cash and Cash Equivalents Investments Accounts Receivable, Net Due from Affiliate Prepaid Expenses Restricted Investments Property and Equipment, Net Deposits Total Assets	φ φ	2,844,588 66,974,517 9,729,441 1,058,018 28,011,570 5,136,278 98,744 113,853,156	м	163,204 337,078 - 15,035 - - - - - - - - - - - - - - - - - - -	φ φ	244,485 361,642 - 2,475 - 608,602	မ	239,599 378,868 4,000 15,859	<i></i>	134,724 365,843 - 95,124 - - 595,691	φ 	3,626,600 68,417,948 9,729,441 4,000 1,186,511 28,011,570 5,136,278 98,744 116,211,092	ω	(4,000)	ю С	3,626,600 68,417,948 9,729,441 1,186,511 28,011,570 5,136,278 98,744 116,207,092
LIABILITIES AND NET ASSETS LIABILITIES Accounts Payable and Accrued Expenses Deferred Revenue Due to Affiliate Agency Funds Held	↔	12,527,377 1,290,972 4,000 604,529	↔		↔		↔	51,483	↔		∨	12,527,377 1,342,455 4,000 604,529	↔	(4,000)	↔	12,527,377 1,342,455 - 604,529
Deferred Leasehold Incentive Deferred Rent Total Liabilities		1,009,219 1,604,241 17,040,338		1 1		1 1		51,483		1 1 1		1,009,219 1,604,241 17,091,821		(4,000)		1,009,219 1,604,241 17,087,821
NET ASSETS Without Donor Restrictions: Board-Designated Undesignated Total Without Donor Restrictions With Donor Restrictions:		42,047,801 26,753,447 68,801,248		- 515,317 515,317		- 608,602 608,602		- 586,843 586,843		- 595,691 595,691		42,047,801 29,059,900 71,107,701				42,047,801 29,059,900 71,107,701
Purpose Restrictions Total With Donor Restrictions Total Net Assets		28,011,570 28,011,570 96,812,818		- 515,317		- 608,602		- 586,843		111		28,011,570 28,011,570 99,119,271				28,011,570 28,011,570 99,119,271
Total Liabilities and Net Assets	မာ	113,853,156	ઝ	515,317	↔	608,602	မှ	638,326	မှ	595,691	8	116,211,092	क	(4,000)	\$	116,207,092

AMERICAN ASSOCIATION OF MOTOR VEHICLE ADMINISTRATORS AND AFFILIATES CONSOLIDATING STATEMENT OF FINANCIAL POSITION SEPTEMBER 30, 2020 (SEE INDEPENDENT AUDITORS' REPORT)

i i		AAMVA		Region I	Region II	<u> </u> 	Region III	<u>"</u>	Region IV		Subtotal	Elimination	ation	Total	_
ASSELS															
Cash and Cash Equivalents	↔	3,703,512	\$	163,838	\$ 99,814	14 \$	209,538	↔	138,611	↔	4,315,313	↔	į	\$ 4,31	4,315,313
		57,978,240		300,389	322,280	80	337,630		326,024		59,264,563		•	59,26	59,264,563
Accounts Receivable, Net		11,064,915		ı	146,000	00	1		1		11,210,915		•	11,21	11,210,915
Due from Affiliate		448		1		,	1		1		448		(448)		1
Prepaid Expenses		1,227,745		15,032	2,473	.73	2,474		91,968		1,339,692			1,33	1,339,692
Restricted Investments		27,602,520		1			'		1		27,602,520			27,60	27,602,520
Property and Equipment, Net		8,512,535		,			1		ı		8,512,535		1	8,51	8,512,535
		128,863		1			1		ı		128,863		1	12	128,863
Total Assets	\$	110,218,778	မှ	479,259	\$ 570,567	8 29	549,642	s	556,603	\$	112,374,849	↔	(448)	\$ 112,374,401	74,401
LIABILITIES AND NET ASSETS															
Accounts Payable and Accrued Expenses	\$	12,154,712	\$	Į	2 \$	\$ 262	I	\$	Ū	↔	12,155,509	↔	Ū	\$ 12,15	12,155,509
Deferred Revenue		1,494,859		1		1	1		ı		1,494,859		ı	1,49	1,494,859
Due to Affiliate		į		112	_	112	112		112		448		(448)		ı
Agency Funds Held		542,519		1			1		1		542,519		1	25	542,519
Deferred Leasehold Incentive		1,135,371		1		,	1		ı		1,135,371		1	1,13	1,135,371
		1,640,814		1		ı	1		ı		1,640,814		1	1,64	1,640,814
Total Liabilities		16,968,275		112	6	606	112		112		16,969,520		(448)	16,96	16,969,072
Without Donor Restrictions:															
Board-Designated		42,280,078		1			1		ı		42,280,078		1	42,28	42,280,078
Undesignated		23,367,905		479,147	569,658	58	549,530		556,491		25,522,731		1	25,52	25,522,731
Total Without Donor Restrictions		65,647,983		479,147	569,658	58	549,530		556,491		67,802,809		į	67,80	67,802,809
With Donor Restrictions:															
Purpose Restrictions		27,602,520		1			-				27,602,520		•	27,60	27,602,520
Total With Donor Restrictions		27,602,520		-		-	-		-		27,602,520			27,60	27,602,520
Total Net Assets		93,250,503		479,147	569,658	28	549,530		556,491		95,405,329		1	95,40	95,405,329
Total Liabilities and Net Assets	8	110,218,778	↔	479,259	\$ 570,567	\$ 29	549,642	↔	556,603	\$	112,374,849	€	(448)	\$ 112,374,401	74,401
	11					 				II					

AMERICAN ASSOCIATION OF MOTOR VEHICLE ADMINISTRATORS AND AFFILIATES CONSOLIDATING STATEMENT OF ACTIVITIES YEAR ENDED SEPTEMBER 30, 2021

(SEE INDEPENDENT AUDITORS' REPORT)

	AAMVA	Region I	Region II	Region III	Region IV	Total
NET ASSETS WITHOUT DONOR						
RESTRICTIONS						
Operating Revenue and Support:						
Dues, Services, and Fees	\$ 25,905,924	\$ -	\$ -	\$ -	\$ -	\$ 25,905,924
Less: Discounts	(1,691,698)	-	-	-	-	(1,691,698)
Government Grants and Contracts	8,639,557	-	-	-	-	8,639,557
Conferences and Workshops	108,550	-	-	-	-	108,550
Publications and Products	218,388	-	-	-	-	218,388
Other Income	2,773	-	-	-	-	2,773
Net Assets Released from						
Restrictions	10,391,798					10,391,798
Total Operating Revenue and Support	43,575,292	-	-	-	-	43,575,292
Expenses:						
Program Services:						
Information Technology	32,264,572	-	-	-	-	32,264,572
Member Services and Public Affairs	6,339,143	519	418	3,924	620	6,344,624
Commercial Services and Business Solutions	1,064,149					1,064,149
Total Program Services	39,667,864	519	418	3,924	620	39,673,345
Supporting Services:						
General and Administrative	7,840,219	-	-	-	-	7,840,219
Total Expenses	47,508,083	519	418	3,924	620	47,513,564
CHANGE IN NET ASSETS FROM						
OPERATIONS	(3,932,791)	(519)	(418)	(3,924)	(620)	(3,938,272)
Investment Income, Net	7,086,056	36,689	39,362	41,237	39,820	7,243,164
NET CHANGE IN NET ASSETS WITHOUT						
DONOR RESTRICTIONS	3,153,265	36,170	38,944	37,313	39,200	3,304,892
NET ASSETS WITH DONOR RESTRICTIONS						
Dues, Services, and Fees	10,919,221	_	-	-	-	10,919,221
Investment Income, Net	(118,373)	_	_	_	-	(118,373)
Net Assets Released from Restriction	(10,391,798)					(10,391,798)
NET CHANGE IN NET ASSETS WITH						
DONOR RESTRICTIONS	409,050					409,050
CHANGE IN NET ASSETS	3,562,315	36,170	38,944	37,313	39,200	3,713,942
Net Assets - Beginning of Year	93,250,503	479,147	569,658	549,530	556,491	95,405,329
NET ASSETS - END OF YEAR	\$ 96,812,818	\$ 515,317	\$ 608,602	\$ 586,843	\$ 595,691	\$ 99,119,271

AMERICAN ASSOCIATION OF MOTOR VEHICLE ADMINISTRATORS AND AFFILIATES CONSOLIDATING STATEMENT OF ACTIVITIES YEAR ENDED SEPTEMBER 30, 2020

(SEE INDEPENDENT AUDITORS' REPORT)

	AAMVA	Region I	Region II	Region III	Region IV	Total
NET ASSETS WITHOUT DONOR		. '				
RESTRICTIONS						
Operating Revenue and Support:						
Dues, Services, and Fees	\$ 27,612,877	\$ -	\$ -	\$ -	\$ -	\$ 27,612,877
Less: Discounts	(1,932,066)	-	-	-	-	(1,932,066)
Government Grants and Contracts	4,854,498	-	-	-	-	4,854,498
Conferences and Workshops	43,283	31,500	31,500	139,183	31,100	276,566
Publications and Products	234,863	-	-	-	-	234,863
Other Income	1,401	-	-	-	-	1,401
Net Assets Released from						
Restrictions	11,616,330	-		<u> </u>		11,616,330
Total Operating Revenue and Support	42,431,186	31,500	31,500	139,183	31,100	42,664,469
Expenses:						
Program Services:						
Information Technology	31,359,718	-	-	-	-	31,359,718
Member Services and Public Affairs	6,855,949	48,204	68,550	121,561	(32,492)	7,061,772
Commercial Services and Business Solutions	1,609,251	-	-	-	-	1,609,251
Total Program Services	39,824,918	48,204	68,550	121,561	(32,492)	40,030,741
Supporting Services:						
General and Administrative	7,416,236	-	-	-	-	7,416,236
Total Expenses	47,241,154	48,204	68,550	121,561	(32,492)	47,446,977
CHANGE IN NET ASSETS FROM						
OPERATIONS	(4,809,968)	(16,704)	(37,050)	17,622	63,592	(4,782,508)
Investment Income, Net	3,924,376	18,702	22,324	21,020	20,504	4,006,926
NET CHANGE IN NET ASSETS WITHOUT						
DONOR RESTRICTIONS	(885,592)	1,998	(14,726)	38,642	84,096	(775,582)
NET ASSETS WITH DONOR RESTRICTIONS						
Dues, Services, and Fees	9,823,958	_	_	_	_	9,823,958
Investment Income, Net	677,831	_	_	_	_	677,831
Net Assets Released from Restriction	(11,616,330)					(11,616,330)
NET CHANGE IN NET ASSETS WITH						
DONOR RESTRICTIONS	(1,114,541)		-			(1,114,541)
CHANGE IN NET ASSETS	(2,000,133)	1,998	(14,726)	38,642	84,096	(1,890,123)
Net Assets - Beginning of Year	95,250,636	477,149	584,384	510,888	472,395	97,295,452
NET ASSETS - END OF YEAR	\$ 93,250,503	\$ 479,147	\$ 569,658	\$ 549,530	\$ 556,491	\$ 95,405,329



INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors American Association of Motor Vehicle Administrators and Affiliates Arlington, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the consolidated financial statements of American Association of Motor Vehicle Administrators and Affiliates (AAMVA), which comprise the consolidated statement of financial position as of September 30, 2021, and the related consolidated statements of activities, functional expenses and cash flows for the year then ended, and the related notes to the consolidated financial statements, and have issued our report thereon dated January 11, 2022.

Internal Control Over Financial Reporting

In planning and performing our audit of the consolidated financial statements, we considered AAMVA's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the consolidated financial statements, but not for the purpose of expressing an opinion on the effectiveness of AAMVA's internal control. Accordingly, we do not express an opinion on the effectiveness of AAMVA's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



Board of Directors

American Association of Motor Vehicle Administrators

and Affiliates

Compliance and Other Matters

As part of obtaining reasonable assurance about whether AAMVA's consolidated financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the consolidated financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Arlington, Virginia January 11, 2022



INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM, REPORT ON INTERNAL CONTROL OVER COMPLIANCE, AND REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE

Board of Directors American Association of Motor Vehicle Administrators Arlington, Virginia

Report on Compliance for Each Major Federal Program

We have audited American Association of Motor Vehicle Administrators and Affiliates' (AAMVA) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of AAMVA's major federal programs for the year ended September 30, 2021. AAMVA's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of AAMVA's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about AAMVA's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of AAMVA's compliance.



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Opinion on Each Major Federal Program

In our opinion, AAMVA complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2021.

Report on Internal Control Over Compliance

Management of AAMVA is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered AAMVA's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of AAMVA's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the consolidated financial statements of AAMVA as of and for the year ended September 30, 2021, and have issued our report thereon dated January 11, 2022, which contained an unmodified opinion on those consolidated financial statements. Our audit was conducted for the purpose of forming an opinion on the consolidated financial statements as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the consolidated financial statements. Such information is the responsibility of management and was derived from and relates directly to the

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underlying accounting and other records used to prepare the consolidated financial statements. The information has been subjected to the auditing procedures applied in the audit of the consolidated financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the consolidated financial statements or to the consolidated financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the consolidated financial statements as a whole.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Arlington, Virginia January 11, 2022

AMERICAN ASSOCIATION OF MOTOR VEHICLE ADMINISTRATORS AND AFFILIATES SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED SEPTEMBER 30, 2021

Federal Grantor/Pass through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	TI	Passed nrough to brecipients	<u>E</u> :	Federa l xpenditures
U.S. Department of Transportation					
Federal Motor Carrier Safety Administration: Commercial Driver's License Program Improvement Grant	20.232	\$	105,128	\$	4,708,575
National Highway Traffic Safety Administration: National Highway Traffic Safety Administration Discretionary					
Safety Grants	20.614		9,239	_	355,474
Total Expenditures of Federal Awards		\$	114,367	\$	5,064,049

AMERICAN ASSOCIATION OF MOTOR VEHICLE ADMINISTRATORS AND AFFILIATES NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED SEPTEMBER 30, 2021

NOTE 1 BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (SEFA) includes the federal award activity of AAMVA under programs of the federal government for the year ended September 30, 2021. The information on the SEFA is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Because the SEFA presents only a selected portion of the operations of AAMVA, it is not intended to and does not present the financial position, changes in net assets, or cash flows of AAMVA.

NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the SEFA are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

NOTE 3 INDIRECT COST RATES

AAMVA does not use the 10% de minimis indirect cost rate under the Uniform Guidance.

NOTE 4 RECONCILIATION OF SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS TO CONSOLIDATED FINANCIAL STATEMENTS

Expenditures of Federal Awards	\$ 5,064,049
Fixed-Price Contracts	 3,575,508
Government Grants and Contract Revenue	_
per Consolidated Statement of Activities	\$ 8,639,557

AMERICAN ASSOCIATION OF MOTOR VEHICLE ADMINISTRATORS SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2021

Section I – Summary of Auditors' Results					
1.	Type of auditors' report issued:	Unmodified			
2.	Internal control over financial reporting:				
	Material weakness(es) identified?	yes	X	_ no	
	 Significant deficiency(ies) identified? 	yes	X	_ no	
3.	Noncompliance material to financial statements noted?	yes	X	_ no	
Feder	al Awards				
1.	Internal control over major federal programs:				
	Material weakness(es) identified?	yes	X	_ no	
	 Significant deficiency(ies) identified? 	yes	X	_ no	
2.	Type of auditors' report issued on compliance for major federal programs:	Unmodified			
3.	Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	yes	X	_ no	
Identi	fication of Major Federal Programs				
	Assistance Listing Number(s)	Name of Federal Program or Cluster			
	20.232	Commercial Driver's License Program Improvement Grant			
	threshold used to distinguish between A and Type B programs:	\$750,000			
Audite	e qualified as low-risk auditee?	Xyes			

AMERICAN ASSOCIATION OF MOTOR VEHICLE ADMINISTRATORS SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2021

Section II – Financial Statement Findings

CURRENT YEAR FINDINGS – FINANCIAL STATEMENTS FINDINGS

None

CURRENT YEAR FINDINGS - MAJOR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

None